



Government of Nepal
Annual Progress Report - 2009



Award ID 34877

Award Title: Public-Private Partnerships for Urban Environment

Project ID: 00060223

Source of Funds: TRAC I

Implementation Modality: NEX

Implementing Partner: Ministry of Local Development

Project Beginning Year: 2004

Project Ending Year: 2009

Signature

Name Purusottam Man Shrestha
Project Manager

Signature

Name Reshma Raj Pandey
Executive- Project Board

| | |
|--|--|
| Project Output Indicators (if different from CPAP Output indicators), baselines, targets and current status | <p>Capacity of local government staff, private sector and communities built in PPP</p> <p>Baseline:</p> <p>Target: 150 local government staff and 35 service providers/informal entrepreneurs trained in PPP conflict resolution</p> <p>Current Status: 195 local govt. staff and service providers trained in PPP conflict resolution</p> <p>Capacity built of Partner and selected non-partner municipalities to undertake PPP projects</p> <p>Baseline: 20 PPP projects implemented with UNDP support</p> <p>Target: 20 PPP projects implemented; 4 feasibility/ other studies completed (2009)</p> <p>Current Status: 20 PPP projects implemented, 3 feasibility/ other studies completed (2009)</p> <p>Developed draft policy on financing frameworks for local level PPPs</p> <p>Baseline:</p> <p>Target: 1 policy document prepared</p> <p>Current Status: Draft policy document prepared in association with Nepal Bankers' Association</p> |
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b. Achievements against Annual Work Plan (Annual Targets & Activities)

Please see Attachment

c. Results in Gender Equality, Women's Empowerment and Social Inclusion

Progress in gender equality, women's empowerment and social inclusion has been achieved in different ways in the project's activities:

- In surveys carried out in 2009, out of 455 directly employed in PPP projects, 164 are women. Three projects are run by women entrepreneurs or women's groups.
- Out of 992 total trainees in 24 training programmes conducted in various subjects, 185 were women.
- 30 dalit members of the Deula community in Dhalko benefited from training in micro-enterprise development and self-employment opportunities. All the trainees were youth (16 - 25 years) and 25 of them were young women.
- Six operators (all *janjati*) in the Dharan swine rearing project are currently rearing swine after receiving training in hygienic swine rearing. The majority of the training beneficiaries were either dalit or janjati – 10 dalit and 90 janjati (or 9.6% and 86.5%, respectively).
- The Swastik-Gauraha water supply scheme (Ward 13, Dharan) will benefit 54 janjati or dalit households (Rai, Sherpa, Limbu, Sunuwar, Bhujel, Damai and Sarki).

d. Other Results contributing to the Output and/or Outcome

- As part of PPPUE's long-term policy of popularizing and enhancing PPP knowledge and subsequently developing human resources by partnering with national academic

Advances in the legislative environment

The project provided inputs from a PPP perspective to the drafting of the Solid Waste management Act in the Ministry of Local Development.

- *Policy tools*

A draft policy document to facilitate financing of PPP projects was produced in association with the Nepal Bankers' Association (NBA was supported by PPPUE to draft the policy document)

- *Training of national counterparts (including on-the-job mentoring)*

Four one day orientations on Clean Development Mechanism (CDM) in Solid Waste management were conducted in Biratnagar, Pokhara, Bharatpur and Nepalganj covering municipalities of five development regions. Municipality staff, representatives of CCIs (local chambers of commerce and industry) and private operators received the trainings. The trainings aimed to point out options for engaging in effective carbon trading by adopting Clean Development Mechanism or CDM in the management of solid waste and earning dividends in the process in line with information contained in the booklet entitled *Information Document on CDM in Solid Waste Management*. A total of 122 persons were oriented in the training series.

15 engineers from government ministries and departments (Ministry of Physical Planning and Works, MoLD, DUDBC and others) were trained in project development and management (Training provider - Infrastructure Development Finance Company Limited, India)

Engineers and other staff involved in procurement received training in international procurement (Training provider - Infrastructure Development Finance Company Limited India).

Capacity development of private sector (medium & small entrepreneurs), community members, etc.

- A five-day training program leading to certification in mediation was organized for municipality staff, partner CCI staff and private operators of PPP projects. The certified mediators will be able to resolve disputes that may arise in running PPP projects amicably without the need to seek recourse in the court system. 11 of the 32 participants received the training represented private entrepreneurs or community enterprises.
- Engineers and architects of private consultancy firms received training in PPP and PPP project development through the India PPP Capacity Building Trust of the Infrastructure Development Finance Company Limited ("IDFC"). Public sector engineers from central government ministries and municipalities were also among the 33 participants in the training.

5. Partnerships / South-South Solutions

- With India PPP Capacity Building Trust of the Infrastructure Development Finance Company Ltd. (IDFC) to train for engineers from private consultancy firms and the public sector in PPP project development and management, engineers and/ or accounting/ auditing personnel in international PPP procurement practices. [IDFC is a specialized financial intermediary for infrastructure projects in India.]
- IDFC's capabilities were also utilized in drafting a financing policy document being produced through the Nepal Bankers' Association.

Achievements against Annual Work Plan (Annual Targets and Activities)

| Annual Targets | Achievement (against Annual Targets) | Planned Activities | Achievements (against activities & actions) | Financial | | | | Remarks |
|--|---|---|---|-----------|--------------------------|--------|-------------|---------|
| | | | | Fund | Budget Code | Budget | Expenditure | |
| Provide training in PPP project development, financing and regulatory mechanisms (150 local government staff and 35 service providers/informal entrepreneurs trained in PPP conflict resolution) | Fully achieved | Action 1.1 Promote TIP&CC modality in partner municipalities and provide training to small businesses/informal entrepreneurs in project development, management and conflict resolution | After the Municipal Board approved the adoption of TIP&CC modality, guidelines for its adoption were developed by the municipality. Political party reps and 160 persons from 52 user committees were trained. | 72100 | Contractual services | 11,358 | 12,328 | |
| | | Action 1.2 Provide training in project development, management, financing and regulatory mechanism by linking with international PPP capacity development institutions | 31 participants from GoN, municipalities and private consultant firms received two-day training in development and management of PPP infrastructure projects through IDFC (India Capacity Building Trust). 40 participants were trained in international practices and procedures in PPP procurement on Nov 9-10. | 71205 | International Consultant | 9,146 | 9,295 | |
| | Fully achieved | Action 1.3 Support to establish PPP units in concerned ministries and provide training in conflict resolution | PPP units supported in MPPW and Ministry of Tourism. 195 participants trained in conflict resolution/mediation in PPP projects. Mediation of Shree Complex dispute in presence of professional mediator. | 71400 | Contractual services | 25,560 | 21,246 | |
| | | Action 1.4 Support internships and research studies/thesis writing by students in PPP | 3 interns were associated with PPPUE in 2009. Five student dissertation work were supported in 2009. | 71600 | Travel | 7,000 | 9,558 | |
| | Fully achieved | Action 1.5 Manage knowledge resources and disseminate knowledge products in PPP | | 72100 | Contractual services | 2,000 | 1,360 | |
| | | | | 72500 | Supplies | - | - | |
| | | | | 74500 | Miscellaneous | - | - | |
| Sub-total: | | | | | | 10,908 | 12,220 | |

Attachment

Achievements against Annual Work Plan (Annual Targets and Activities)

| Annual Targets | Achievement (against Annual Targets) | Planned Activities | Achievements (against activities & actions) | | | | | | Remarks |
|---|--|--|--|--------------------------------|------------------------------------|--------|-------------|--|---------|
| | | | Financial | Fund | Budget Code | Budget | Expenditure | | |
| PPP projects in infrastructure and basic service delivery supported (20 PPP projects implemented; 4 feasibility/ other studies completed) | Fully achieved | Action 2.1 Support to identify, develop and implement feasible PPP projects | 20 projects supported for implementation in partner and non-partner municipalities. | 71400 | Contractual services - Individuals | 28,976 | 28,580 | | |
| | | | 71600 Travel | | | 9,836 | 7,486 | | |
| | | | 72615 Seed grants | | | 67,797 | 51,560 | | |
| | | | 72500 Supplies | | | 800 | 726 | | |
| 85% | Fully achieved | Action 2.2 Support PPP Committees to undertake studies and related groundwork for PPPs | Three studies completed - Old bus park (KMC); PPP arrangement for Balkumari vegetable market, Bharatpur; Operation of Yam composting project, Pokhara. Study on public toilet at Hadali Haat, Biratnagar in PPP arrangement will be completed by January 2010. | 72100 Contractual Services | | 22,300 | 15,883 | | |
| | | | 71600 Travel | | | 1,200 | 1,078 | | |
| | | | 72500 Supplies | | | 200 | 180 | | |
| | | | 74500 Miscellaneous | | | | | | |
| Fully achieved | Fully achieved | Action 2.3 Replicate and support PPP activities in non-partner municipalities through MuAN & FNCCI | Five projects are being pursued in non-partner municipalities. A waste management project in Culera and public toilet (urban service centre) project in Dharan have been supported recently. | 72100 Contractual services | | 21,350 | 19,574 | | |
| | | | 72500 Supplies | | | | | | |
| | | | 74500 Miscellaneous | | | 800 | 765 | | |
| | | | | | | | | | |
| Fully achieved | Fully achieved | Action 2.4 Explore various PPP technical support mechanisms | Representatives from NPC, MoLD and MPPW visited IDFC, New Delhi and ASCI, Hyderabad in mid-November to learn about setting up and running of those institutions. | 71200 International Travel | | 10,000 | 10,843 | | |
| | | | 72500 Supplies | | | 600 | - | | |
| | | | | | | | | | |
| | | | | | | | | | |
| Fully achieved | Fully achieved | Action 2.5 Support to initialize carbon trading in Solid Waste Management projects | Report on CDM potential in SWM completed Information Document on CDM in Solid Waste Management booklet produced. | 71200 International Consultant | | 3,000 | 1,389 | | |
| | | | Orientation to municipalities on CDM on regional basis. | 72100 Contractual services | | 12,602 | 15,526 | | |
| | | | Two experts from Waste Concern, Bangladesh shared their experiences in CDM work there and sensitized private sector and government representatives including the High level Committee on SWM on use of CDM in municipal waste management on Nov. 15-16, 2009 | 72500 Supplies | | 1,000 | 1,391 | | |
| | | | 74500 Miscellaneous | | | | | | |
| Sub-total | Fully achieved | Action 2.6 Support implementation of ISWM project in Biratnagar | Project initiated. | 72100 Contractual services | | 12,340 | 12,335 | | |
| | | | 72500 Supplies | | | 500 | 500 | | |
| | | | 74500 Miscellaneous | | | 1,550 | 1,549 | | |
| | | | | | | 12,854 | 12,336 | | |

Achievements against Annual Work Plan (Annual Targets and Activities)

| Annual Targets | Achievement (against Annual Targets) | Planned Activities | Achievements (against activities & actions) | | | Financial Budget | Expenditure | Remarks |
|--|--|--|---|--|-------------------|---------------------|-------------|---------|
| | | | Fund | Budget Code | Total | | | |
| 3. Policy, regulatory and financing frameworks for PPPs introduced/ improved | Fully achieved | Action 3.1 Support to finalize draft PPP financing policy document | Draft of PPP financing policy prepared. | 71400 Contractual services 74500 Miscellaneous | 8,380 1,500 | 6,670 | - | - |
| | | Action 3.2 Support to incorporate PPP procurement under Public Procurement Act | Draft PPP procurement guidelines submitted to MoLD. | 72500 Supplies | 200 | - | - | - |
| | Fully achieved | Action 3.4 Support participation in national/ international PPP events for policy related work | A study visit to Malaysia conducted with representatives from MoLD, MoF, NPC and local government. The team visited 4 large PPP projects there and interacted with government and private sector representatives. | 71600 Travel 74500 Miscellaneous 72500 Supplies | 2,400 1,000 | 2,370 263 | - | - |
| | Fully achieved | Action 3.5 Project review, evaluation and new project formulation | Review of PPPUE project completed in August. Project document and work plans for new phase prepared. | 71200 International Consultant 74500 Local Consultant 72500 Miscellaneous Sub Total | 6,680 3,450 1,500 | 6,678 3,903 | - | - |
| | | | | | 347,172 | 290,422 | | |

Issues Log

| Issues Log | | | | | | |
|--------------|--|------|-----------------|---|-----------|--------------------|
| Award ID: | 00034877 Public-Private Partnerships for Urban Environment (NEP/04/001) | | | | | |
| Award Title: | 2009 | | | | | |
| Year: | ID | Type | Date Identified | Description and Comments | Status | Status Change Date |
| | 1 01_OTHER | | 16/06/2009 | Frequent changes in municipality executive officers affect PPP project development, other PPP activities and subsequent implementation | No change | Dec-09 PPPUE |
| | 2 02_OTHER | | 16/06/2009 | PPP activities are still seen as domain of PPP focal point or his/her section or department PPP co-ordinating cells formed in municipalities with department and section heads of the municipal office | Improved | Dec-09 PPPUE |

Risk Log

| Project Title: Award ID: | | Public-Private Partnerships for Urban Environment 34877 | | | | | | | |
|-----------------------------|---|--|----------------------|--|---------------|--------|-----------------|-------------|--------------|
| # | Description | Category | Impact & Probability | Countermeasures / Mngt response | Owner | Author | Date Identified | Last Update | Status |
| 1 | If strikes or bandhs are prolonged blocking free movement, implementation of project activities will be negatively impacted | Operational | P = 3 | Employ field based staff as short term measure | PPPUE | PPPUE | 16/06/2009 | Dec-09 | Deteriorated |
| 2 | New procurement laws and regulations fail to include PPP procurement provisions | Operational | P = 1 | New Public Procurement Act has been introduced; PPP procurement guidelines have been drafted and submitted to M.D. | M.D | PPPUE | 11/12/2008 | Dec-09 | No change |
| 3 | Uncertainty of local level governance structure | Political | P = 1 | Coordination with major political parties | PPP Committee | PPPUE | 22/09/2006 | Dec-09 | No change |
| 4 | Absence of local representatives is prolonged | Political | P = 1 | Coordination with major political parties | PPP Committee | PPPUE | 22/09/2006 | Dec-09 | No change |